

The US-Russia-Ukraine Trilateral Statement and Annex

Moscow, January 14, 1994

Presidents Clinton, Yeltsin and Kravchuk met in Moscow on January 14. The three Presidents reiterated that they will deal with one another as full and equal partners and that relations among their countries must be conducted on the basis of respect for the independence, sovereignty and territorial integrity of each nation. The three Presidents agreed on the importance of developing mutually beneficial, comprehensive and cooperative economic relations. In this connection, they welcomed the intention of the United States to provide assistance to Ukraine and Russia to support the creation of effective market economies.

The three Presidents reviewed the progress that has been made in reducing nuclear forces. Deactivation of strategic forces is already well underway in the United States, Russia and Ukraine. The Presidents welcomed the ongoing deactivation of RS-18s (SS-19s) and RS-22s (SS-24s) on Ukrainian territory by having their warheads removed. The Presidents look forward to the entry into force of the START I Treaty, including the Lisbon Protocol and associated documents, and President Kravchuk reiterated his commitment that Ukraine accede to the Nuclear Nonproliferation Treaty as a non-nuclear-weapon state in the shortest possible time. Presidents Clinton and Yeltsin noted that entry into force of START I will allow them to seek early ratification of START II.

The Presidents discussed, in this regard, steps their countries would take to resolve certain nuclear weapons questions. The Presidents emphasized the importance of ensuring the safety and security of nuclear weapons pending their dismantlement. The Presidents recognize the importance of compensation to Ukraine, Kazakhstan and Belarus for the value of the highly-enriched uranium in nuclear warheads located on their territories. Arrangements have been worked out to provide fair and timely compensation to Ukraine, Kazakhstan and Belarus as the nuclear warheads on their territory are transferred to Russia for dismantling.

Presidents Clinton and Yeltsin expressed satisfaction with the completion of the highly-enriched uranium contract, which was signed by appropriate authorities of the United States and Russia. By converting weapons-grade uranium into uranium which can only be used for peaceful purposes, the highly-enriched uranium agreement is a major step forward in fulfilling the countries' mutual nonproliferation objectives. The three Presidents decided on simultaneous actions on transfer of nuclear warheads from Ukraine and delivery of compensation to Ukraine in the form of fuel assemblies for nuclear power stations.

Presidents Clinton and Yeltsin informed President Kravchuk that the United States and Russia are prepared to provide security assurances to Ukraine. In particular, once the START I Treaty enters into force and Ukraine becomes a non-nuclear-weapon

state party to the Nuclear Nonproliferation Treaty (NPT), the United States and Russia will:

- Reaffirm their commitment to Ukraine, in accordance with the principles of the CSCE Final Act, to respect the independence and sovereignty and the existing borders of the CSCE member states and recognize that border changes can be made only by peaceful and consensual means; and reaffirm their obligation to refrain from the threat or use of force against the territorial integrity or political independence of any state, and that none of their weapons will ever be used except in self-defense or otherwise in accordance with the Charter of the United Nations;
- Reaffirm their commitment to Ukraine, in accordance with the principles of the CSCE Final Act, to refrain from economic coercion designed to subordinate to their own interest the exercise by another CSCE participating state of the rights inherent in its sovereignty and thus to secure advantages of any kind;
- Reaffirm their commitment to seek immediate UN Security Council action to provide assistance to Ukraine, as a non-nuclear-weapon state party to the NPT, if Ukraine should become a victim of an act of aggression or an object of a threat of aggression in which nuclear weapons are used; and
- Reaffirm, in the case of Ukraine, their commitment not to use nuclear weapons against any non-nuclear-weapon state party to the NPT, except in the case of an attack on themselves, their territories or dependent territories, their armed forces, or their allies, by such a state in association or alliance with a nuclear weapon state.

Presidents Clinton and Yeltsin informed President Kravchuk that consultations have been held with the United Kingdom, the third depositary state of the NPT, and the United Kingdom is prepared to offer the same security assurances to Ukraine once it becomes a non-nuclear-weapon state party to the NPT.

President Clinton reaffirmed the United States commitment to provide technical and financial assistance for the safe and secure dismantling of nuclear forces and storage of fissile materials. The United States has agreed under the Nunn-Lugar program to provide Russia, Ukraine, Kazakhstan and Belarus with nearly USD 800 million in such assistance, including a minimum of USD 175 million to Ukraine. The United States Congress has authorized additional Nunn-Lugar funds for this program, and the United States will work intensively with Russia, Ukraine, Kazakhstan and Belarus to expand assistance for this important purpose. The United States will also work to promote rapid implementation of the assistance agreements that are already in place.

For the United States of America: William J. Clinton

For Ukraine: Leonid Kravchuk

For the Russian Federation: Boris Yeltsin

Annex to the January 14 trilateral statement by the presidents of the United States, Russia and Ukraine

The three Presidents decided that, to begin the process of compensation for Ukraine, Russia will provide to Ukraine within ten months fuel assemblies for nuclear power stations containing 100 tons of low-enriched uranium. By the same date, at least 200 nuclear warheads from RS-18 (SS-19) and RS-22 (SS-24) missiles will be transferred from Ukraine to Russia for dismantling. Ukrainian representatives will monitor the dismantling of these warheads. The United States will provide USD 60 million as an advance payment to Russia, to be deducted from payments due to Russia under the highly-enriched uranium contract. These funds would be available to help cover expenses for the transportation and dismantling of strategic warheads and the production of fuel assemblies. All nuclear warheads will be transferred from the territory of Ukraine to Russia for the purpose of their subsequent dismantling in the shortest possible time. Russia will provide compensation in the form of supplies of fuel assemblies to Ukraine for the needs of its nuclear power industry within the same time period. Ukraine will ensure the elimination of all nuclear weapons, including strategic offensive arms, located on its territory in accordance with the relevant agreements and during the seven-year period as provided by the START I Treaty and within the context of the Verkhovna Rada Statement on the non-nuclear status of Ukraine. All SS-24s on the territory of Ukraine will be deactivated within ten months by having their warheads removed. Pursuant to agreements reached between Russia and Ukraine in 1993, Russia will provide for the servicing and ensure the safety of nuclear warheads and Ukraine will cooperate in providing conditions for Russia to carry out these operations. Russia and the United States will promote the elaboration and adoption by the IAEA of an agreement placing all nuclear activities of Ukraine under IAEA safeguards, which will allow the unimpeded export of fuel assemblies from Russia to Ukraine for Ukraine's nuclear power industry